REPORT OF THE AUDIT OF THE ALLEN COUNTY FISCAL COURT

For The Fiscal Year Ended June 30, 2004



CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

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EXECUTIVE SUMMARY

AUDIT EXAMINATION OF THE ALLEN COUNTY FISCAL COURT

June 30, 2004

The Auditor of Public Accounts has completed the audit of the Allen County Fiscal Court for fiscal year ended June 30, 2004. We have issued an unqualified opinion on the governmental activities, business-type activities, each major fund, and aggregate remaining fund information.

Financial Condition:

The fiscal court had net assets of \$8,064,341 as of June 30, 2004. The fiscal court had unrestricted net assets of \$392,691 in its governmental activities as of June 30, 2004, with total net assets of \$8,031,859. In its enterprise fund, total net cash and cash equivalents were \$32,482 with total net assets of \$32,482. The fiscal court had total debt principal as of June 30, 2004 of \$3,419,786 with \$169,785 due within the next year.

Report Comments:

- Fiscal Court Should Amend Budget For The Expenditure Of Unanticipated Revenues In A Timely Manner
- Fiscal Court Should Fix Compensation For All County Employees
- Fiscal Court Should Strengthen Internal Controls Over Receipts Of Decentralized Locations

Deposits:

The fiscal court's deposits were insured and collateralized by bank securities.

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CERTIFICATION OF COMPLIANCE - LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM



CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

To the People of Kentucky
Honorable Ernie Fletcher, Governor
Robbie Rudolph, Secretary
Finance and Administration Cabinet
Honorable Johnny Hobdy, Allen County Judge/Executive
Members of the Allen County Fiscal Court

Independent Auditor's Report

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Allen County, Kentucky, as of and for the year ended June 30, 2004, which collectively comprise the County's basic financial statements, as listed in the table of contents. These financial statements are the responsibility of the Allen County Fiscal Court. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States, and the <u>Audit Guide for Fiscal Court Audits</u> issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

As described in Note 1, Allen County, Kentucky, prepares its financial statements on a prescribed basis of accounting that demonstrates compliance with the modified cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Allen County, Kentucky, as of June 30, 2004, and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with the basis of accounting described in Note 1.

The county has elected to implement Governmental Accounting Standards Board Statements 33, 34 and 37, as they relate to the modified cash basis of accounting as described in Note 1, which has altered the format and content of the basic financial statements.



To the People of Kentucky
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The county has not presented the management's discussion and analysis that the Governmental Accounting Standards Board (GASB) has determined is necessary to supplement, although not required to be part of, the basic financial statements. The Budgetary Comparison Information is not a required part of the basic financial statements but is supplementary information required by GASB. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the budgetary comparison information. However, we did not audit it and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Allen County, Kentucky's basic financial statements. The accompanying supplementary information, combining fund financial statements, are presented for additional analysis and are not a required part of the basic financial statements. The combining fund financial statements have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation of the basic financial statements taken as a whole.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated January 19, 2006 on our consideration of Allen County, Kentucky's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.

Based on the results of our audit, we present the schedule of comments and recommendations, included herein, which discusses the following report comments:

- Fiscal Court Should Amend Budget For The Expenditure Of Unanticipated Revenues In A Timely Manner
- Fiscal Court Should Fix Compensation For All County Employees
- Fiscal Court Should Strengthen Internal Controls Over Receipts Of Decentralized Locations

Respectfully submitted,

Crit Luallen

Auditor of Public Accounts

Audit fieldwork completed - January 19, 2006

ALLEN COUNTY OFFICIALS

For The Year Ended June 30, 2004

Fiscal Court Members:

Johnny Hobdy County Judge/Executive

Edward Isenberg, Jr. Magistrate
Franklin Hogue Magistrate
Hollis Herald Magistrate
Braddie Williams Magistrate

Roman Perry, Jr. Magistrate

Other Elected Officials:

William P. Hagenbuch, Jr. County Attorney

James H. Patrick Jailer

Beverly Calvert County Clerk

Todd Calvert Circuit Court Clerk

Les Marsh Sheriff

Lena Williams Property Valuation Administrator

Michael Wimpee Coroner

Appointed Personnel:

Melba Patrick County Treasurer

Beverly Anderson Occupational Tax Collector

Mariah Burnley Finance Officer



ALLEN COUNTY STATEMENT OF NET ASSETS - MODIFIED CASH BASIS

ALLEN COUNTY STATEMENT OF NET ASSETS - MODIFIED CASH BASIS

	Corr				Primary Government				
	Gove	ernmental	Busin	ness-Type					
	A	ctivities	Ac	tivities		Totals			
ASSETS									
Current Assets:									
Cash and Cash Equivalents	\$	480,839	\$	32,482	\$	513,321			
Receivables		178,349				178,349			
Total Current Assets		659,188		32,482		691,670			
Noncurrent Assets:									
Capital Assets - Net of Accumulated Depreciation									
Construction In Progress		330,638				330,638			
Land		222,700				222,700			
Buildings		2,792,059				2,792,059			
Other Equipment		93,884				93,884			
Vehicles and Equipment		421,421				421,421			
Infrastructure Assets - Net		,				,			
of Depreciation		6,931,755				6,931,755			
Total Noncurrent Assets	1	10,792,457				10,792,457			
Total Assets		11,451,645		32,482		11,484,127			
LIABILITIES									
Current Liabilities:									
Bonds Payable		95,000				95,000			
Financing Obligations Payable		74,786				74,786			
Total Current Liabilities		169,786	-			169,786			
Total Cultent Liabilities		109,780				109,780			
Noncurrent Liabilities:									
Bonds Payable		2,710,000				2,710,000			
Financing Obligations Payable		540,000				540,000			
Total Noncurrent Liabilities		3,250,000				3,250,000			
Total Liabilities		3,419,786			-	3,419,786			
NET ASSETS									
Invested in Capital Assets,									
Net of Related Debt		7,372,671				7,372,671			
Restricted For:									
Debt Service		178,349				178,349			
Grant Projects		88,148				88,148			
Unrestricted		392,691		32,482		425,173			
Total Net Assets	\$	8,031,859	\$	32,482	\$	8,064,341			



ALLEN COUNTY STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

ALLEN COUNTY STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

For The Year Ended June 30, 2004

			Program Revenues Rec					
Functions/Programs Reporting Entity		Expenses	Charges for Services		Operating Grants and Contributions		Capital Grants and Contribution	
Primary Government:								
Governmental Activities:								
General Government	\$	1,946,695	\$	6,229	\$	564,245	\$	
Protection to Persons and Proper		1,153,640		618,375		140,239		202,870
General Health and Sanitation		633,454		384,241				
Social Services		21,795						
Recreation and Culture		32,919						
Roads		235,099				1,517,740		
Debt Service		198,521						
Total Governmental Activities		4,222,123		1,008,845		2,222,224		202,870
Business-Type Activities:								
Jail Canteen		69,259		77,123				
Total Business-Type Activities		69,259		77,123				
Total Primary Government	\$	4,291,382	\$	1,085,968	\$	2,222,224	\$	202,870

General Revenues:

Taxes:

Real Property Taxes
Personal Property Taxes
Motor Vehicle Taxes
Occupational Taxes
Net Profits Taxes
Other Taxes
Excess Fees
Interest Received
Insurance Reimbursement
Miscellaneous Revenues
City's Portion Of Courthouse Renovation Deb

Total General Revenues and Transfers Change in Net Assets Net Assets - Beginning (Restated)

Net Assets - Ending

ALLEN COUNTY STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS For The Year Ended June 30, 2004 (Continued)

Net (Expenses) Revenues and Changes in Net Assets

	and Changes in Net Assets Primary Government						
	Governmental Business-Type Activities Activities				Totals		
\$	(1,376,221)	\$		\$	(1,376,221)		
Ψ	(192,156)	Ψ		Ψ	(192,156)		
	(249,213)				(249,213)		
	(21,795)				(21,795)		
	(32,919)				(32,919)		
	1,282,641				1,282,641		
	(198,521)				(198,521)		
	(190,321)				(190,321)		
	(788,184)				(788,184)		
			5 0 4		7054		
			7,864		7,864		
			7,864		7,864		
\$	(788,184)	\$	7,864	\$	(780,320)		
	448,589				448,589		
	53,487				53,487		
	96,488				96,488		
	1,088,659				1,088,659		
	162,470				162,470		
	169,608				169,608		
	5,257				5,257		
	6,507		210		6,717		
	60,096				60,096		
	69,936				69,936		
	178,349				178,349		
	2,339,446		210		2,339,656		
	1,551,262		8,074		1,559,336		
	6,480,597		24,408		6,505,005		
\$	8,031,859	\$	32,482	\$	8,064,341		



ALLEN COUNTY BALANCE SHEET - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS

ALLEN COUNTY BALANCE SHEET - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS

	(General Fund		Road Fund	Jail Fund	Gov Ec	Local vernment conomic sistance Fund
ASSETS		runu	. —	runu	 runu		runu
Cash and Cash Equivalents	\$	171,011	\$	67,363	\$ 13,599	\$	63,572
Total Assets	\$	171,011	\$	67,363	\$ 13,599	\$	63,572
FUND BALANCES Reserved for: Encumbrances Unreserved:	\$	72,577	\$	5,224	\$ 6,584	\$	
General Fund Special Revenue Funds Capital Projects Fund Debt Service Funds		98,434		62,139	7,015		63,572
Total Fund Balances	\$	171,011	\$	67,363	\$ 13,599	\$	63,572

ALLEN COUNTY BALANCE SHEET - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS June 30, 2004 (Continued)

	Alle	otts ville- n County ic Properti	es					
Special Reserve Fund	Corporation Courthouse Renovation Fund		Non- Major Governmental Funds		Courthouse Major Renovation Government		l Gov	Total ernmental Funds
\$ 82,733	\$	10,568	\$	71,993	\$	480,839		
\$ 82,733	\$	10,568	\$	71,993	\$	480,839		
\$	\$		\$	4,009	\$	88,394		
82,733				44,414		98,434 259,873		
04,733		10,568		44,414		10,568		
 		10,000		23,570		23,570		
\$ 82,733	\$	10,568	\$	71,993	\$	480,839		

Reconciliation of the Balance Sheet - Governmental Funds to Statement of Net Assets:

Total Fund Balances	\$	480,839
Amounts Reported For Governmental Activities In The Statement		
Of Net Assets Are Different Because:		
Capital Assets Used in Governmental Activities Are Not Financial Resources		
And Therefore Are Not Reported in the Governmental Funds.		19,881,450
Accumulated Depreciation		(9,088,993)
Receivable Is Not Due and Collectible in the Current Period and, Therefore, Is No	ot	
Reported in the Governmental Funds.		
City's Portion Of Courthouse Renovation Debt		178,349
Long-term Debt Is Not Due and Payable in the Current Period and, Therefore, Is		
Reported in the Governmental Funds.		
Bonded Debt Principal		(2,805,000)
Financing Obligations Principal		(614,786)
Net Assets Of Governmental Activities	\$	8,031,859



ALLEN COUNTY STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS

ALLEN COUNTY STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS

		General Fund		Road Fund	Jail Fund	Go Ed	Local wernment conomic sistance Fund
REVENUES							
Taxes	\$	1,956,795	\$		\$	\$	
In Lieu Tax Payments		54,232					
Excess Fees		5,257					
Licenses and Permits		2,220					
Intergovernmental		893,445		1,474,553	420,667		43,187
Charges for Services		55,174			55,534		
Miscellaneous		154,225		8,722	20,794		
Interest		2,689		1,181	210		353
Total Revenues		3,124,037		1,484,456	497,205		43,540
EXPENDITURES							
General Government		1,218,484					
Protection to Persons and Property		550,668			464,061		
General Health and Sanitation		151,522					
Social Services		21,795					
Recreation and Culture		32,623					
Roads				1,269,318			
Debt Service		56,202		29,915			
Capital Projects							
Administration		559,096		75,828	113,279		
Total Expenditures		2,590,390		1,375,061	577,340		
Excess (Deficiency) of Revenues							
Expenditures Before Other							
Financing Sources (Uses)		533,647		109,395	 (80,135)		43,540
Other Financing Sources (Uses)							
Financing Obligations Proceeds		45,000					
Transfers From Other Funds		175,925			90,000		
Transfers To Other Funds		(654,907)		(50,000)	,		
Total Other Financing Sources (Use	<u> </u>	(433,982)		(50,000)	90,000		
Net Change in Fund Balances		99,665		59,395	9,865		43,540
Fund Balances - Beginning		71,346		7,968	3,734		20,032
Fund Balances - Ending	\$	171,011	\$	67,363	\$ 13,599	\$	63,572
-			_				

ALLEN COUNTY STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS - MODIFIED CASH BASIS For The Year Ended June 30, 2004 (Continued)

Scotts ville-**Allen County Public Properties** Corporation Non-Special Courthouse Major Total Reserve Renovation Governmental Governmental **Fund** Fund **Funds** Funds \$ \$ \$ 1,956,795 54,232 5,257 350 2,570 83,315 2,915,167 331,077 441,785 28,982 212,723 543 932 599 6,507 543 932 444,323 5,595,036 1,218,484 49,814 1,064,543 442,454 593,976 21,795 32,623 1,269,318 259,288 266,978 612,383 414,304 414,304 48,597 796,800 673,592 807,843 6,024,226 543 (672,660)(363,520)(429,190)575,000 620,000 60,460 568,100 504,447 1,398,932 (25,925)(668,100)(1,398,932)34,535 568,100 411,347 620,000 35,078 (104,560)47,827 190,810 47,655 115,128 24,166 290,029

82,733

10,568

480,839

71,993



ALLEN COUNTY RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

ALLEN COUNTY

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

Net Change in Fund Balances - Total Governmental Funds	\$	190,810
Amounts Reported for Governmental Activities in the Statement of		
Activities Are Different Because:		
Governmental Funds Report Capital Outlays as Expenditures. However,		
in the Statement of Activities the Cost of those Assets Is Allocated Ove	r	
their Estimated Useful Lives and Reported as Depreciation Expense.		
Capital Outlay		1,660,722
Depreciation Expense		(272,481)
Receivable Has Not Been Collected in the Current Period and, Therefore,	,	
Is Not Reported in Governmental Funds.		
City's Portion of Courthouse Renovation Debt		178,349
The Issuance of Long-term Debt (e.g. Bonds, Financing Obligations) Pro	vide	es
Current Financial Resources to Governmental Funds, While Repayment	of Pr	incipal
on Short-term and Long-term Debt Consumes the Current Financial Reso	urce	es of
Governmental Funds. These Transactions, However, Have No Effect on	Net	Assets.
Financing Obligations Proceeds		(620,000)
Bond Anticipation Note Principal Payment		255,000
Bonded Debt Principal Payment		90,000
Financing Obligations Principal Payment		68,862
Change in Net Assets of Governmental Activities	\$	1,551,262



ALLEN COUNTY STATEMENT OF NET ASSETS - PROPRIETARY FUND - MODIFIED CASH BASIS

ALLEN COUNTY STATEMENT OF NET ASSETS - PROPRIETARY FUND - MODIFIED CASH BASIS

	Enterprise Fund		
	_	Jail Canteen Fund	
Assets			
Current Assets:			
Cash and Cash Equivalents	\$	32,482	
Total Current Assets		32,482	
Total Assets		32,482	
Net Assets			
Unrestricted		32,482	
Total Net Assets	\$	32,482	



ALLEN COUNTY STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET ASSETS PROPRIETARY FUND - MODIFIED CASH BASIS

ALLEN COUNTY STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET ASSETS PROPRIETARY FUND - MODIFIED CASH BASIS

	Enterprise Fund		
	Jail Canteen Fund		
Operating Revenues			
Canteen Receipts	\$	52,606	
Total Operating Revenues		52,606	
Operating Expenses			
Cost of Sales		38,449	
Educational and Recreational		6,035	
Total Operating Expenses		44,484	
Operating Income		8,122	
Nonoperating Revenues (Expenses)			
Interest Income		210	
Inmate Pay From State		2,239	
Inmate Cash Received		22,278	
Inmate State Payroll		(2,237)	
Inmate Refunds		(22,538)	
Total Nonoperating Revenues			
(Expenses)		(48)	
Change In Net Assets		8,074	
Total Net Assets - Beginning		24,408	
Total Net Assets - Ending	\$	32,482	



ALLEN COUNTY STATEMENT OF CASH FLOWS - PROPRIETARY FUND - MODIFIED CASH BASIS

${\bf ALLEN~COUNTY}\\ {\bf STATEMENT~OF~CASH~FLOWS~PROPRIETARY~FUND~MODIFIED~CASH~BASIS}$

	En	terprise Fund
		Jail Canteen Fund
Cash Flows From Operating Activities		
Receipts From Customers	\$	52,606
Cost of Sales		(38,449)
Educational and Recreational		(6,035)
Net Cash Provided By Operating Activities		8,122
Cash Flows From Noncapital Financing Activitie	s	
Inmate Pay From State		2,239
Inmate Cash Received		22,278
Inmate State Payroll		(2,237)
Inmate Refunds on Accounts		(22,538)
Net Cash Used By Noncapital		
Financing Activities		(258)
Cash Flows From Investing Activities		
Interest Earned		210
Net Cash Provided By Investing Activities		210
Net Increase in Cash and Cash Equivalents		8,074
Cash and Cash Equivalents - July 1, 2003		24,408
Cash and Cash Equivalents - June 30, 2004	\$	32,482
Reconciliation of Operating Income to Net Cash Provided by Operating Activities		
Operating Income	\$	8,122
Total Cash Provided By Operating Activities	\$	8,122

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ALLEN COUNTY NOTES TO FINANCIAL STATEMENTS

June 30, 2004

Note 1. Summary of Significant Accounting Policies

A. Basis of Presentation

The county presents its government-wide and fund financial statements in accordance with a modified cash basis of accounting, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Under this basis of accounting, assets, liabilities, and related revenues and expenditures are recorded when they result from cash transactions, with a few exceptions. This modified cash basis recognizes revenues when received and expenditures when paid. Receivables are recognized on the Statement of Net Assets, but receivables are not included and recognized on Balance Sheet - Governmental Funds. Property tax receivables, accounts payable, compensated absences, and donated assets, among other items, are not reflected in the financial statements.

Encumbrances lapse at year-end and are not reflected on the Statement of Net Assets and Statement of Activities; however encumbrances are reflected on the Balance Sheet - Governmental Funds as part of the fund balance (Reserved for Encumbrances).

The State Local Finance Officer does not require the county to report capital assets and infrastructure; however the value of these assets is included in the Statement of Net Assets and the corresponding depreciation expense is included on the Statement of Activities.

B. Reporting Entity

The financial statements of Allen County include the funds, agencies, boards, and entities for which the fiscal court is financially accountable. Financial accountability, as defined by Section 2100 of the Governmental Accounting Standards Board (GASB) Codification of Governmental Accounting and Financial Reporting Standards, as amended by GASB 14 and GASB 39, was determined on the basis of the government's ability to significantly influence operations, select the governing authority, participate in fiscal management and the scope of public service. Consequently, the reporting entity includes organizations that are legally separate from the primary government. Legally separate organizations are reported as component units if either the county is financially accountable or the organization's exclusion would cause the county's financial statements to be misleading or incomplete. Component units may be blended or discretely presented. Blended component units either provide their services exclusively or almost entirely to the primary government, or their governing bodies are substantively the same as the primary government.

Blended Component Units

Scottsville-Allen County Public Properties Corporation

The Allen County Fiscal Court appoints a voting majority of the Scottsville-Allen County Public Properties Corporation's (PPC) governing board and has the ability to impose its will on the governing board. In addition, the fiscal court is financially accountable and legally obligated for the debt of the Scottsville-Allen County Public Properties Corporation. Financial information for the PPC is blended within Allen County's financial statements. All activities of the PPC are accounted for within a major (capital projects) fund and a nonmajor (debt service) fund.

Note 1. Summary of Significant Accounting Policies (Continued)

B. Reporting Entity (Continued)

Kentucky law provides for election of the officials below from the geographic area constituting Allen County. Pursuant to state statute, these officials perform various services for the Commonwealth of Kentucky, its judicial courts, the fiscal court, various cities and special districts within the county, and the board of education. In exercising these responsibilities, however, they are required to comply with state laws. Audits of their financial statements are issued separately and individually and can be obtained from their respective administrative offices.

Additional Allen County Elected Officials

- Circuit Court Clerk
- County Attorney
- Property Valuation Administrator
- County Clerk
- County Sheriff

C. Government-wide and Fund Financial Statements

The government—wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the non-fiduciary activities of the primary government and its non-fiduciary component units. For the most part, the effect of interfund activities has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on sales, fees, and charges for support. Business-type revenues come mostly from fees charged to external parties for goods or services.

The statement of net assets presents the reporting entity's non-fiduciary assets and liabilities, the difference between the two being reported as net assets. Net assets are reported in three categories: 1) invested in capital assets, net of related debt - consisting of capital assets, net of accumulated depreciation and reduced by outstanding balances for debt related to the acquisition, construction, or improvement of those assets; 2) restricted net assets - resulting from constraints placed on net assets by creditors, grantors, contributors, and other external parties, including those constraints imposed by law through constitutional provisions or enabling legislation; and 3) unrestricted net assets - those assets that do not meet the definition of restricted net assets or invested in capital assets.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function; 2) operating grants and contributions; and 3) capital grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Internally dedicated resources such as taxes and unrestricted state funds are reported as general revenues.

Funds are characterized as either major or non-major. Major funds are those whose assets, liabilities, revenues, or expenditures/expenses are at least ten percent of the corresponding total (assets, liabilities, etc.) for all funds or type (governmental or proprietary) and whose total assets, liabilities, revenues, or expenditures/expenses are at least five percent of the corresponding total for all governmental and enterprise funds combined. The fiscal court may also designate any fund as major.

Note 1. Summary of Significant Accounting Policies (Continued)

C. Government-wide and Fund Financial Statements (Continued)

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major enterprise funds are reported as separate columns in the financial statements.

Governmental Funds

The primary government reports the following major governmental funds:

General Fund - This is the primary operating fund of the Fiscal Court. It accounts for all financial resources of the general government, except where the Governor's Office for Local Development requires a separate fund or where management requires that a separate fund be used for some function.

Road Fund - This fund is for road and bridge construction and repair. The primary source of revenue for this fund is state payments for truck licenses distribution, municipal road aid, and transportation grants. The Governor's Office for Local Development requires the Fiscal Court to maintain these revenues and expenditures separately from the General Fund.

Jail Fund - The primary purpose of this fund is to account for the jail expenditures of the Fiscal Court. The primary sources of revenue for this fund are reimbursements from the state and federal government, payments from other counties for housing prisoners, and transfers from the General Fund. The Governor's Office for Local Development requires the Fiscal Court to maintain these revenues and expenditures separately from the General Fund.

Local Government Economic Assistance Fund – The purpose of this fund is to account for economic assistance funds of the Fiscal Court. The primary source of revenue for this fund is mineral severance tax from the state. The Governor's Office for Local Development requires the Fiscal Court to maintain these revenues and expenditures separately from the General Fund.

Special Reserve Fund – The purpose of this fund is to act as a reserve fund. The Fiscal Court uses this fund to segregate revenues received for special projects, such as grant revenues.

Scottsville-Allen County Public Properties Corporation Courthouse Renovation Fund – The purpose of this fund is to account for funds received from financing obligations to renovate the courthouse.

The primary government also has the following non-major funds: Corps of Engineers Fund, Disaster and Emergency Services Fund, Transfer Station and Recycling Center Fund, Jail Justice Center Bond Debt Payment Fund, Debt Service Fund, and Scottsville-Allen County Public Properties Corporation Bond Fund.

Special Revenue Funds:

The Road Fund, Jail Fund, Local Government Economic Assistance Fund, Special Reserve Fund, Corps of Engineers Fund, Disaster and Emergency Services Fund, and Transfer Station and Recycling Center Fund are presented as special revenue funds. Special revenue funds are to account for the proceeds of specific revenue sources and expenditures that are legally restricted for specific purposes.

Note 1. Summary of Significant Accounting Policies (Continued)

C. Government-wide and Fund Financial Statements (Continued)

Governmental Funds (Continued)

Capital Projects Fund:

The Scottsville-Allen County Public Properties Corporation Courthouse Renovation Fund is presented as a capital projects fund. Capital projects funds are to account for the financial resources to be used for the acquisition, construction, or renovation of major capital facilities.

Debt Service Fund:

The Jail Justice Center Bond Debt Payment Fund, Debt Service Fund, and Scottsville-Allen County Public Properties Corporation Bond Fund are presented as debt service funds. Debt service funds are to account for the accumulation of resources for, and the payment of general long-term debt principal and interest.

Generally and except as otherwise provided by law, property taxes are assessed as of January 1, levied (mailed) November 1, due at discount November 30, due at face value December 31, delinquent January 1 following the assessment, and subject to lien and sale the 3rd Saturday in April following the delinquency date.

Proprietary Fund

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with proprietary fund's principal ongoing operations. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses. The principal operating revenues of the county's enterprise fund are charges to customers for sales in the Jail Canteen Fund. Operating expenses for the enterprise fund include the cost of sales and services and administrative expenses. The government has elected not to adopt Financial Accounting Standards Board (FASB) Statements or Interpretations issued November 30, 1989, unless the Governmental Accounting Standards Board (GASB) adopts such FASB Statements or Interpretations.

The primary government reports the following major proprietary fund:

Jail Canteen Fund - The canteen operations are authorized pursuant to KRS 441.135(1), which allows the jailer to sell snacks, sodas, and other items to inmates. The profits generated from the sale of those items are to be used for the benefit or recreation of the inmates. KRS 441.135(2) requires the jailer to maintain accounting records and report annually to the county treasurer the receipts and disbursements of the Jail Canteen Fund.

Note 1. Summary of Significant Accounting Policies (Continued)

D. Deposits and Investments

The government's cash and cash equivalents are considered to be cash on hand, demand deposits, certificates of deposit, and short-term investments with original maturities of three months or less from the date of acquisition.

KRS 66.480 authorizes the county to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

E. Capital Assets

Capital assets, which include land, land improvements, buildings, furniture and office equipment, building improvements, machinery, equipment, and infrastructure assets (roads and bridges) that have a useful life of more than one reporting period based on the government's capitalization policy, are reported in the applicable governmental or business-type activities of the government-wide financial statements. Such assets are recorded at historical cost or estimated historical cost when purchased or constructed.

Cost of normal maintenance and repairs that do not add to the value of the asset or materially extend the asset's life are not capitalized. Land and Construction In Progress are not depreciated. Interest incurred during construction is not capitalized. Capital assets and infrastructure are depreciated using the straight-line method of depreciation over the estimated useful life of the asset.

	Cap	italization	Useful Life
	T1	nreshold	(Years)
Land Improvements	\$	12,500	10-60 years
Buildings and Building Improvements	\$	25,000	10-75 years
Machinery and Equipment	\$	2,500	3-25 years
Vehicles	\$	2,500	3-25 years
Infrastructure	\$	20,000	10-50 years

F. Long-term Obligations

In the government-wide financial statements and proprietary fund types in the fund financial statements, long term debt and other long-term obligations are reported as liabilities in the applicable financial statements. The principal amount of bonds, notes, and financing obligations are reported.

In the fund financial statements, governmental fund types recognize bond interest, as well as bond issuance costs when received or when paid, during the current period. The principal amount of the debt and interest are reported as expenditures. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as expenditures. Debt proceeds are reported as other financing sources.

Note 1. Summary of Significant Accounting Policies (Continued)

G. Fund Equity

In the fund financial statements, the difference between the assets and liabilities of governmental funds is reported as fund balance. Fund balance is divided into reserved and unreserved components, with unreserved considered available for new spending. Unreserved fund balances may be divided into designated and undesignated portions. Designations represent fiscal court's intended use of the resources and should reflect actual plans approved by the fiscal court.

Governmental funds report reservations of fund balance for amounts that are legally restricted by outside parties for use for a specific purpose, long-term receivables, and encumbrances.

"Reserved for Encumbrances" are purchase orders that will be fulfilled in a subsequent fiscal period. Although the purchase order or contract creates a legal commitment, the fiscal court incurs no liability until performance has occurred on the part of the party with whom the fiscal court has entered into the arrangement. When a government intends to honor outstanding commitments in subsequent periods, such amounts are encumbered. Encumbrances lapse at year-end and are not reflected on the Statement of Net Assets and Statement of Activities; however, encumbrances are reflected on the Balance Sheet - Governmental Funds as part of the fund balance.

H. Budgetary Information

Annual budgets are adopted on a cash basis of accounting and according to the laws of Kentucky as required by the State Local Finance Officer.

The County Judge/Executive is required to submit estimated receipts and proposed expenditures to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the State Local Finance Officer. Expenditures may not exceed budgeted appropriations at the activity level.

I. Related Organization and Jointly Governed Organizations

A related organization is an entity for which a primary government is not financially accountable. It does not impose will or have a financial benefit or burden relationship, even if the primary government appoints a voting majority of the related organization's governing board. The primary government's accountability for related organizations does not extend beyond making appointments. Based on these criteria, the Allen County Water District is considered a related organization of Allen County Fiscal Court.

A jointly governed organization is a regional government or other multi-governmental arrangement that is governed by representatives from each of the governments that created the organization, but that is not a joint venture because the participants do not retain an ongoing financial interest or responsibility. Based on these criteria, the following are considered jointly governed organizations of the Allen County Fiscal Court: Scottsville-Allen County Economic Development Industrial Board, Scottsville-Allen County Recreation Board, Allen County Ambulance Service, Scottsville-Allen County Planning Commission, and Scottsville-Allen County Rescue Squad.

Note 2. Deposits

The primary government maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC). According to KRS 66.480(1)(d) and KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the County and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution. However, the depository institution did not have a written agreement signed by both parties with the County securing the County's interest.

Note 3. Receivable

Since the City of Scottsville owns 40% of the City/County Building, on January 28, 2002, the Common Council of the City of Scottsville voted to pay 40% of the debt service requirements on two financing obligations, Courthouse Renovation #1 and Courthouse Renovation #2, with the Kentucky Area Development Districts Financing Trust in Allen County Fiscal Court's name. The City's portion of the debt service requirements due as of June 30, 2004 was \$178,349, \$142,067 and \$36,282 respectively. Future amounts due to Allen County Fiscal Court are:

	Governmental Activities						
Fiscal Year Ended	Co	ourthouse	Co	urthouse			
June 30	Ren	ovation #1	Renovation #2		Total		
						_	
2005	\$	14,401	\$	3,377	\$	17,778	
2006		13,388		3,382		16,770	
2007		13,118		3,318		16,436	
2008		14,794		3,247		18,041	
2009		13,654		3,143		16,797	
2010-2014		72,712		19,815		92,527	
						_	
Totals	\$	142,067	\$	36,282	\$	178,349	

Note 4. Operating Leases

The Fiscal Court entered into a lease agreement for two tractors and two mowers to be used by the county road department. Payments on operating leases are included in debt service on the statement of activities. The total expense related to this lease was \$12,150 for the fiscal year ended June 30, 2004. The future minimum lease payments for this lease is as follows:

Fiscal Year Ended	
June 30	 mount
2005	\$ 12,600
Total Minimum Lease Payments	\$ 12,600

Note 5. Capital Assets

Capital asset activity for the year ended June 30, 2004 was as follows:

	Reporting Entity						
	Beginning			Ending			
Primary Government:	Balance	Increases	Decreases	Balance			
Governmental Activities:							
Capital Assets Not Being Depreciated:							
Land	\$ 222,700	\$	\$	\$ 222,700			
Construction In Progress	82,056	248,582		330,638			
Total Capital Assets Not Being							
Depreciated	304,756	248,582		553,338			
Capital Assets, Being Depreciated:							
Buildings	3,247,998			3,247,998			
Other Equipment	92,679	21,562		114,241			
Vehicles and Equipment	819,087	151,588		970,675			
Infrastructure	13,756,208	1,238,990		14,995,198			
Total Capital Assets Being							
Depreciated	17,915,972	1,412,140		19,328,112			
Less Accumulated Depreciation For:							
Buildings	(414,583)	(41,356)		(455,939)			
Other Equipment	(13,172)	(7,185)		(20,357)			
Vehicles and Equipment	(487,358)	(61,896)		(549,254)			
Infrastructure	(7,901,399)	(162,044)		(8,063,443)			
Total Accumulated Depreciation	(8,816,512)	(272,481)		(9,088,993)			
Total Capital Assets, Being							
Depreciated, Net	9,099,460	1,139,659		10,239,119			
Governmental Activities Capital Assets, Net	\$ 9,404,216	\$ 1,388,241	\$ 0	\$ 10,792,457			

Depreciation expense was charged to functions of the primary government as follows:

Governmental Activities:

General Government	\$ 68,025
Protection to Persons and Property	4,262
General Health and Sanitation	6,706
Recreation and Culture	296
Roads, Including Depreciation of General Infrastructure Assets	 193,192
Total Depreciation Expense - Governmental Activities	\$ 272,481
r	

Note 6. Short-term Debt

In July 2003, Allen County participated in the Kentucky Association of Counties Kentucky Advance Revenue Program by issuing a note in the amount of \$978,400, with principal being due in January 2004. While the Fiscal Court did not use the borrowed funds in order to meet current General Fund expenditures, they were able to reinvest the funds and receive net interest earnings of \$284.

On December 17, 2002, Scottsville-Allen County Public Properties Corporation (Corporation) issued \$255,000 of first mortgage revenue bond anticipation notes, series 2002. These notes were issued at an interest rate of 3.30 percent. The bond anticipation notes proceeds were used for the courthouse renovation project. The bond anticipation notes were repaid on November 5, 2003.

Changes In Short-term Liabilities

	В	Seginning					F	Ending
		Balance Additions Reductions					B	alance
Governmental Activities								
Kentucky Advanced Revenue Program	\$		\$	978,400	\$	978,400	\$	
Bond Anticipation Notes		255,000				255,000		
Governmental Activities								
Short-term Liabilities	\$	255,000	\$	978,400	\$ 1	1,233,400	\$	0

Note 7. Long-term Debt

A. First Mortgage Revenue Bonds, Series 1996

On July 15, 1996, the Scottsville-Allen County Public Properties Corporation issued \$3,275,000 of first mortgage revenue bonds. These mortgage revenue bonds were issued at various rates from 5.25% through 5.70%. The bond proceeds were used for the construction of the Allen County-Scottsville Law Enforcement Center. On January 8, 1996, the Common Council of the City of Scottsville voted to lease approximately 18 percent of the building for the amount of approximately 18 percent of the debt service requirements. Total bonds outstanding as of June 30, 2004 totaled \$2,805,000. Future principal and interest requirements are:

	Governmental Activities					
Fiscal Year Ended June 30	Principal			Interest		
2005	\$	95,000	\$	156,568		
2006		100,000		151,580		
2007		105,000		146,330		
2008		115,000		140,817		
2009		120,000		134,780		
2010-2014		740,000		566,000		
2015-2019		1,020,000		326,895		
2020-2021		510,000		44,175		
Totals	\$	2,805,000	\$	1,667,145		

Note 7. Long-term Debt (Continued)

B. Voting Machines

On September 10, 2000, the Allen County Fiscal Court entered into an agreement with the Kentucky Association of Counties Leasing Trust (KACoLT). The agreement was for the purchase of voting machines. The principal was \$75,600 at various interest rates for a period of four years, interest and principal paid monthly. Principal outstanding as of June 30, 2004 totaled \$5,108. Future principal and interest requirements are:

	(Governmental Activities				
Fiscal Year Ended						
June 30	Pı	incipal	Interest			
2005	\$	5,108	\$	25		

C. Vehicles

1) On March 1, 2002, the Allen County Fiscal Court entered into an agreement with Ford Motor Credit Company. The agreement was for the purchase of a car for the Allen County Sheriff's Office. The principal was \$19,640 at a 6.55 percent interest rate for a period of three years, interest and principal paid monthly. Principal outstanding as of June 30, 2004 totaled \$4,678. Future principal and interest requirements are:

	Governmental Activities						
Fiscal Year Ended							
June 30	Pr	incipal	Interest				
2005	\$	4,678	\$	116			

2) On July 22, 2003, the Allen County Fiscal Court entered into an agreement with Kentucky Association of Counties Leasing Trust (KACoLT). The agreement was for the purchase of cars for the Allen County Sheriff's Office. The principal was \$45,000 at various interest rates for a period of three years, interest paid monthly and principal paid yearly. Principal outstanding as of June 30, 2004 totaled \$30,000. Future principal and interest requirements are:

	Governmental Activities						
Fiscal Year Ended June 30	P	rincipal	Ir	nterest			
2005 2006	\$	15,000 15,000	\$	872 323			
Totals	\$	30,000	\$	1,195			

Note 7. Long-term Debt (Continued)

D. Courthouse Renovation #1

On October 9, 2003, the Allen County Fiscal Court entered into an agreement with the Kentucky Area Development Districts Financing Trust. The agreement was for the purpose of courthouse renovation. The principal was \$510,000 at variable interest rates for a period of ten years, interest paid semi-annually and principal paid annually. Administrative Office of the Courts, Commonwealth of Kentucky, has pledged to pay up to \$24,600 per calendar year of the debt service requirements. On January 28, 2002, the Common Council of the City of Scottsville voted to pay 40% of the remaining debt service requirements. Principal outstanding as of June 30, 2004 totaled \$510,000. Future principal and interest requirements are:

	Governmental Activities						
Fiscal Year Ended				_			
June 30	P	Principal	I	nterest			
2005	\$	45,000	\$	13,351			
2006		45,000		12,733			
2007		45,000		11,990			
2008		50,000		11,060			
2009		50,000		9,910			
2010-2014		275,000		25,137			
Totals	\$	510,000	\$	84,181			

E. Courthouse Renovation #2

On May 21, 2004, the Allen County Fiscal Court entered into an agreement with the Kentucky Area Development Districts Financing Trust. The agreement was for the purpose of courthouse renovation. The principal was \$65,000 at variable interest rates for a period of ten years, interest paid semi-annually and principal paid annually. On January 28, 2002, the Common Council of the City of Scottsville voted to pay 40% of the debt service requirements. Principal outstanding as of June 30, 2004 totaled \$65,000. Future principal and interest requirements are:

	Governmental Activities						
Fiscal Year Ended June 30	P	rincipal	Inter	est & Fees			
		•					
2005	\$	5,000	\$	3,442			
2006		5,000		3,456			
2007		5,000		3,294			
2008		5,000		3,119			
2009		5,000		2,856			
2010-2014		40,000	_	9,538			
Totals	\$	65,000	\$	25,705			

Note 7. Long-term Debt (Continued)

F. Changes In Long-term Liabilities

Long-term liability activity for the year ended June 30, 2004, was as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
Primary Government:					
Governmental Activities:					
Revenue Bonds	\$ 2,895,000	\$	\$ 90,000	\$ 2,805,000	\$ 95,000
Financing Obligations	63,648	620,000	68,862	614,786	74,786
Governmental Activities Long-term Liabilities	\$ 2,958,648	\$ 620,000	\$ 158,862	\$ 3,419,786	\$ 169,786

Note 8. Interest On Long-term Debt and Financing Obligations

Debt Service on the Statement of Activities includes \$12,115 in interest on financing obligations and \$165,581 in interest on bonds and notes. Operating lease payments are also included in debt service.

Note 9. Parks Improvement Project Grant

Allen County Fiscal Court (Fiscal Court) was awarded a grant in fiscal year 2001 in the amount of \$200,000 from the Department for Local Government and the Office of the Governor, Commonwealth of Kentucky, to provide funds for a parks improvement project. The unexpended balance, as of June 30, 2003, was \$79,888. During fiscal year 2004, Fiscal Court received no additional funds and expended grant funds of \$779. The unexpended balance as of June 30, 2004, was \$79,109. These funds are legally restricted to be used for this grant project.

Note 10. Employee Retirement System

The fiscal court has elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a cost sharing, multiple-employer defined benefit pension plan, which covers all eligible full-time employees and provides for retirement, disability, and death benefits to plan members. Benefit contributions and provisions are established by statute. Nonhazardous covered employees are required to contribute 5 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 7.34 percent. Hazardous covered employees are required to contribute 8 percent of their salary to the plan. The county's contribution rate for hazardous employees was 18.51 percent.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65. Aspects of benefits for hazardous employees include retirement after 20 years of service or age 55.

Historical trend information showing the CERS' progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Retirement Systems' annual financial report. This report may be obtained by writing the Kentucky Retirement Systems, 1260 Louisville Road, Frankfort, KY 40601-6124, or by telephone at (502) 564-4646.

Note 11. Insurance

For the fiscal year ended June 30, 2004, Allen County was a member of the Kentucky Association of Counties' All Lines Fund (KALF). KALF is a self-insurance fund and was organized to obtain lower cost coverage for general liability, property damage, public officials' errors and omissions, public liability, and other damages. The basic nature of a self-insurance program is that of a collectively shared risk by its members. If losses incurred for covered claims exceed the resources contributed by the members, the members are responsible for payment of the excess losses.

Note 12. Subsequent Events

A. First Mortgage Revenue Refunding Bonds, Series 2004

On December 2, 2004, the Scottsville-Allen County Public Properties Corporation issued \$3,075,000 of first mortgage revenue refunding bonds to advance refund the first mortgage revenue bonds, series 1996, issued by the Scottsville-Allen County Public Properties Corporation for the construction of the law enforcement center. The 2004 series bonds were issued at various rates from 2.50% through 4.25%. The final maturity date of the 2004 series bonds is June 1, 2021. On January 8, 1996, the Common Council of the City of Scottsville voted to lease approximately 18 percent of the building for the amount of approximately 18 percent of the debt service requirements. Future principal and interest requirements are:

	Governmental Activities						
Fiscal Year Ended June 30	I	Principal		Interest			
2005	\$	110,000	\$	56,698			
2006		135,000		110,645			
2007		135,000		107,270			
2008		145,000		103,558			
2009		150,000		99,208			
2010-2014		845,000		413,587			
2015-2019		1,055,000		236,547			
2020-2021		500,000		32,060			
Totals	\$	3,075,000	\$	1,159,573			

B. First Mortgage Revenue Bonds, Series 1996

On December 2, 2004, the Scottsville-Allen County Public Properties Corporation advance refunded the first mortgage revenue bonds, 1996 series, issued by the Scottsville-Allen County Public Properties Corporation. Payments due after December 1, 2004 will be paid from the escrow account. The bonds will be called on June 1, 2006.

Note 12. Subsequent Events (Continued)

C. Financing Obligation – Dump Truck

On August 3, 2004, the Allen County Fiscal Court entered into an agreement with the Kentucky Association of Counties Leasing Trust (KACoLT). The agreement was for the purchase of two dump trucks for the road department. The principal was \$100,000 at interest rate of 2.38% for a period of three years, interest paid monthly and principal paid yearly. Future principal and interest requirements are:

	Governmental Activities						
Fiscal Year Ended	Т	Duin ain al	Τ.	ntomost.			
June 30		Principal		nterest			
2005	\$	30,000	\$	2,493			
2006		35,000		1,773			
2007		35,000		663			
Totals	\$	100,000	\$	4,929			

Note 13. Changes in Accounting Principles and Prior Period Adjustments

The county has elected to implement Governmental Accounting Standards Board (GASB) Statements 33, 34 and 37, as they relate to the modified cash basis of accounting as described in Note 1, which has altered the format and content of the basic financial statements. The effect of this change on the beginning net assets as of June 30, 2003 for governmental activities is an increase of \$6,190,899 due primarily to capital assets previously not reported. There was no change on the beginning net assets of the business-type activities. The following is a reconciliation of net assets for June 30, 2003, as previously reported to the restated net assets balance for the same period.

	vernmental Activities	Business-type Activities		
Beginning net assets at June 30, 2003	\$ 289,698	\$	24,408	
Adjustments:				
Adjustment for unrecorded net capital assets	9,404,216			
Adjustment for unrecorded liabilities	(3,213,648)			
Adjustment for prior year voided check	331			
	 _			
Restated beginning net assets at June 30, 2003	\$ 6,480,597	\$	24,408	

Note 14. Estimated Infrastructure Historical Cost

Infrastructure historical cost is an estimate. The primary government estimated the year infrastructure was built by determining when a major reconstruction had been done on infrastructure. Then cost was estimated by determining the average construction cost per mile. The average construction cost per mile was multiplied by the length of the road to arrive at estimated historical cost.

ALLEN COUNTY BUDGETARY COMPARISON SCHEDULES - MAJOR FUNDS REQUIRED SUPPLEMENTARY INFORMATION

ALLEN COUNTY BUDGETARY COMPARISON SCHEDULES - MAJOR FUNDS Required Supplementary Information Modified Cash Basis

CENER	A 1	1.7	

	Budgeted Amounts Original Final		Actual Amounts, (Budgetary Basis)		Variance with Final Budget Positive (Negative)			
REVENUES								
Taxes		4,500	\$	1,848,643	\$	1,956,795	\$	108,152
In Lieu Tax Payments	2	2,000		50,989		54,232		3,243
Excess Fees		311		5,257		5,257		
Licenses and Permits		2,500		2,500		2,220		(280)
Intergovernmental Revenue	56	8,600		834,742		893,445		58,703
Charges for Services	3	0,600		59,123		55,174		(3,949)
Miscellaneous	9	6,700		179,752		199,225		19,473
Interest	1	1,000		11,000		2,689		(8,311)
Total Revenues	2,45	6,211		2,992,006		3,169,037		177,031
EXPENDITURES								
General Government	1,07	1,140		1,228,300		1,218,484		9,816
Protection to Persons and Property	32	9,808		550,948		550,668		280
General Health and Sanitation	10	0,800		151,901		151,522		379
Social Services	1	7,000		21,796		21,795		1
Recreation and Culture	10	1,190		32,684		32,623		61
Debt Service	24	8,076		276,911		276,724		187
Administration	41	9,008		560,277		559,096		1,181
Total Expenditures		7,022		2,822,817		2,810,912		11,905
Excess of Revenues Over Expenditures Before Other Financing Sources (Uses)	16	9,189		169,189		358,125		188,936
OTHER FINANCING SOURCES (USES)								
Transfers From Other Funds	21	2,000		212,000		175,925		(36,075)
Transfers To Other Funds	(59	1,189)		(591,189)		(434,385)		156,804
Total Other Financing Sources (Uses)	(37	9,189)		(379,189)		(258,460)		120,729
Net Changes in Fund Balance	(21	0,000)		(210,000)		99,665		309,665
Fund Balance - Beginning	•	0,000		210,000		71,346		(138,654)
Fund Balance - Ending	\$	0	\$	0	\$	171,011	\$	171,011

Reconciliation of Budgetary Statement to Statement of Revenues, Expenditures, and Changes In Fund Balances - Governmental Funds - Modified Cash Basis:

Total Revenues per Budgetary Statement Financing Obligation Proceeds	\$ 3,169,037 (45,000)	\$ 3,124,037
Total Expenditures per Budgetary Statement Transfers To Public Properties Corporation	\$ (2,810,912) 220,522	(2,590,390)
Other Financing Sources (Uses) per Budgetary Statement Financing Obligation Proceeds Transfers To Public Properties Corporation	\$ (258,460) 45,000 (220,522)	(433,982)
Beginning Fund Balance per Budgetary Statement		 71,346
Ending Fund Balance per Budgetary Statement and Statemen of Revenues, Expenditures, and Changes in Fund Balances		\$ 171,011

	ROAD FUND											
	Budgeted Amounts Original Final					Actual Amounts, Budgetary Basis)	Variance with Final Budget Positive (Negative)					
REVENUES	Original			1 mai		Dasis)		Negative)				
Intergovernmental Revenue	\$	1,164,755	\$	1,465,755	\$	1,474,553	\$	8,798				
Miscellaneous		1,000		4,319		8,722		4,403				
Interest		1,500		1,500		1,181		(319)				
Total Revenues		1,167,255		1,471,574		1,484,456		12,882				
EXPENDITURES												
Roads		1,018,200		1,277,283		1,269,318		7,965				
Debt Service		32,770		34,898		29,915		4,983				
Administration		126,285		169,393		75,828		93,565				
Total Expenditures		1,177,255		1,481,574		1,375,061		106,513				
Excess (Deficiency) of Revenues Over Expenditures Before Other Financing Sources (Uses)		(10,000)		(10,000)		109,395		119,395				
Timunemig Bources (eses)		(10,000)		(10,000)		107,373		117,373				
OTHER FINANCING SOURCES (USES)												
Transfers To Other Funds						(50,000)		(50,000)				
Total Other Financing Sources (Uses)						(50,000)		(50,000)				
Net Changes in Fund Balance		(10,000)		(10,000)		59,395		69,395				
Fund Balance - Beginning		10,000		10,000		7,968		(2,032)				
Fund Balance - Ending	\$	0	\$	0	\$	67,363	\$	67,363				

	JAIL FUND									
	Budgeted Amounts					Actual mounts, udgetary	Fin	iance with al Budget Positive		
	Original Final					Basis)	(Negative)			
REVENUES										
Intergovernmental Revenue	\$	324,214	\$	338,593	\$	420,667	\$	82,074		
Charges for Services		39,000		52,014		55,534		3,520		
Miscellaneous		14,700		17,760		20,794		3,034		
Interest		200		200		210		10		
Total Revenues		378,114		408,567		497,205		88,638		
EXPENDITURES										
Protection to Persons and Property		503,253		515,370		464,061		51,309		
Administration		119,200		137,536		113,279		24,257		
Total Expenditures		622,453		652,906		577,340		75,566		
Excess (Deficiency) of Revenues Over										
Expenditures Before Other										
Financing Sources		(244,339)		(244,339)		(80,135)		164,204		
OTHER FINANCING SOURCES										
Transfers From Other Funds		234,339		234,339		90,000		(144,339)		
Total Other Financing Sources		234,339		234,339		90,000		(144,339)		
-										
Net Changes in Fund Balance		(10,000)		(10,000)		9,865		19,865		
Fund Balance - Beginning		10,000		10,000		3,734		(6,266)		
Fund Balance - Ending	\$	0	\$	0	\$	13,599	\$	13,599		

LOCAL GOVERNMENT ECONOMIC ASSISTANCE FUND

	Budgeted Amounts Original Final				Aı (Bu	Actual mounts, idgetary Basis)	Variance with Final Budget Positive (Negative)		
REVENUES									
Taxes	\$	16,000	\$	43,187	\$	43,187	\$		
Interest		100		100		353		253	
Total Revenues		16,100		43,287		43,540		253	
EXPENDITURES									
Roads		17,000		17,000				17,000	
Administration		100		46,319				46,319	
Total Expenditures		17,100		63,319				63,319	
Net Changes in Fund Balances Fund Balances - Beginning		(1,000) 1,000		(20,032) 20,032		43,540 20,032		63,572	
Fund Balances - Ending	\$	0	\$	0	\$	63,572	\$	63,572	

	SPECIAL RESERVE FUND										
		An				Actual mounts, udgetary	Fina	ance with al Budget ositive			
	Original		Final		Basis)		(N	egative)			
REVENUES											
Interest	\$	100	\$	100	\$	543	\$	443			
Total Revenues		100		100		543		443			
EXPENDITURES											
Administration		30,100		47,755				47,755			
Total Expenditures		30,100		47,755				47,755			
Excess (Deficiency) of Revenues Over											
Expenditures Before Other											
Financing Sources (Uses)		(30,000)		(47,655)		543		48,198			
OTHER FINANCING SOURCES (USES)											
Transfers From Other Funds		12,000		12,000		60,460		48,460			
Transfers To Other Funds		(12,000)		(12,000)		(25,925)		(13,925)			
Total Other Financing Sources (Uses)						34,535		34,535			
Net Changes in Fund Balances		(30,000)		(47,655)		35,078		82,733			
Fund Balances - Beginning		30,000		47,655		47,655					
Fund Balances - Ending	\$	0	\$	0	\$	82,733	\$	82,733			

ALLEN COUNTY NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

June 30, 2004

Budgetary Information

Annual budgets are adopted on a cash basis of accounting and according to the laws of Kentucky as required by the State Local Finance Officer.

The County Judge/Executive is required to submit estimated receipts and proposed expenditures to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the State Local Finance Officer. Expenditures may not exceed budgeted appropriations at the activity level.



ALLEN COUNTY COMBINING BALANCE SHEET NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Other Supplementary Information

June 30, 2004

ALLEN COUNTY COMBINING BALANCE SHEET NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Other Supplementary Information

June 30, 2004

Corps Of Engineers Fund		Em S	ergency ervices	S ta Re	ation and ecycling	Jail Justice Center Bond Debt Payment Fund		
\$	1,083	\$	7,348	\$	39,992	\$	23,566	
\$	1,083	\$	7,348	\$	39,992	\$	23,566	
\$		\$	2,147	\$	1,862	\$		
	1,083		5,201		38,130			
							23,566	
\$	1,083	\$	7,348	\$	39,992	\$	23,566	
	\$ \$	### Engineers Fund	Corps Of Emgles Emgles Section	Engineers Services Fund \$ 1,083 \$ 1,083 \$ 7,348 \$ 1,083 \$ 7,348 \$ 2,147 1,083 5,201	Corps Of Engineers Fund Emergency Services Fund \$ 1,083 \$ 7,348 \$ \$ 1,083 \$ 7,348 \$ \$ 1,083 \$ 7,348 \$ \$ 1,083 \$ 5,201	Corps Of Engineers Fund Emergency Services Fund Recycling Center Fund \$ 1,083 \$ 7,348 \$ 39,992 \$ 1,083 \$ 7,348 \$ 39,992 \$ 2,147 \$ 1,862 1,083 5,201 38,130	Corps Of Engineers Fund Emergency Services Fund Station and Recycling Center Fund Center Fund \$ 1,083 \$ 7,348 \$ 39,992 \$ \$ 1,083 \$ 1,083 \$ 7,348 \$ 39,992 \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$	

ALLEN COUNTY
COMBINING BALANCE SHEET NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS
Other Supplementary Information
June 30, 2004
(Continued)

Deb Servi Fund	ce	Allen Pu Prop Corpe	s ville - County blic erties oration l Fund	Total Non-Major Governmental Funds				
\$	0	\$	4 4	\$	71,993 71,993			
\$		\$		\$	4,009			
			4_		44,414 23,570			
\$	0	\$	4	\$	71,993			



ALLEN COUNTY COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Other Supplementary Information

ALLEN COUNTY

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Other Supplementary Information

	Corps Of Engineers Fund		Disaster and Emergency Services Fund		Transfer Station and Recycling Center Fund		Ce	il Justice nter Bond ot Payment Fund
REVENUES								
Licenses and Permits	\$		\$		\$	350	\$	
Intergovernmental		27,090		16,735				
Charges For Services						331,077		
Miscellaneous				8,000		20,982		
Interest						216		379
Total Revenues		27,090		24,735		352,625		379
EXPENDITURES								
Protection to Persons and Property		19,676		30,138				
General Health and Sanitation		,		,		442,454		
Debt Service						, -		
Administration		8,706		619		39,272		
Total Expenditures		28,382		30,757		481,726		
Excess (Deficiency) of Revenues Over Expenditures Before Other								
Financing Sources (Uses)		(1,292)		(6,022)		(129,101)		379
Other Financing Sources (Uses) Financing Obligation Proceeds								
Transfers From Other Funds				8,000		155,925		120,000
Transfers To Other Funds								(100,000)
Total Other Financing Sources (Uses)				8,000		155,925		20,000
Net Change in Fund Balances		(1,292)		1,978		26,824		20,379
Fund Balances - Beginning		2,375		5,370		13,168		3,187
Fund Balances - Ending	\$	1,083	\$	7,348	\$	39,992	\$	23,566

ALLEN COUNTY COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - NON-MAJOR GOVERNMENTAL FUNDS - MODIFIED CASH BASIS Other Supplementary Information For The Year Ended June 30, 2004 (Continued)

Debt Service Fund		Scotts ville - Allen County Public Properties Corporation Bond Fund	Total Non-Major Governmental Funds	
\$		\$	\$ 350	
	8,785	30,705	83,315	
			331,077	
			28,982	
		4	599	
	8,785	30,709	444,323	
	15,685	251,293 251,293	49,814 442,454 266,978 48,597 807,843	
	(6,900)	(220,584)	(363,520)	
	575,000		575,000	
	2.2,000	220,522	504,447	
	(568,100)		(668,100)	
	6,900	220,522	411,347	
Φ.		(62)	47,827 24,166	
\$	0	\$ 4	\$ 71,993	





ALLEN COUNTY COMMENTS AND RECOMMENDATIONS

For The Year Ended June 30, 2004

STATE LAWS AND REGULATIONS

1) Fiscal Court Should Amend Budget For The Expenditure Of Unanticipated Revenues In A Timely Manner

KRS 68.280 requires the fiscal court to amend their budget "for the expenditure of receipts unanticipated in the original budget." KRS 68.300 states "[a]ny appropriation made or claim allowed by the fiscal court in excess of any budget fund, and any warrant or contract not within the budget appropriation, shall be void." During a review of the quarterly financial statement for the period ended March 31, 2004, we noted that Allen County Fiscal Court's expenditures were over amounts budgeted for certain line items in the amount of \$728,581. These expenditures were from the General Fund, Road Fund, Jail Fund, Corps of Engineers Fund, Disaster and Emergency Services Fund, and Transfer Station and Recycling Center Fund. We recommend the Fiscal Court amend the budget for the expenditure of unanticipated revenues in a timely manner and in the future refrain from approving expenditures in excess of budgeted appropriations.

County Judge/Executive Johnny Hobdy's Response:

None

2) Fiscal Court Should Fix Compensation For All County Employees

During our test of payroll expenditures, we were unable to find fiscal court approval for employee salaries during fiscal year 2004. KRS 64.530(1) requires the fiscal court of each county to fix the compensation of every county officer and employee except the officers named in KRS 64.535 and the county attorney and jailer. We recommend that the fiscal court fix compensation for every county officer and employee as required by KRS 64.530(1).

County Judge/Executive Johnny Hobdy's Response:

None

ALLEN COUNTY COMMENTS AND RECOMMENDATIONS For The Year Ended June 30, 2004 (Continued)

REPORTABLE CONDITION

3) Fiscal Court Should Strengthen Internal Controls Over Receipts Of Decentralized Locations

The following significant deficiencies in the design or operation of the internal control over receipts of decentralized locations were noted:

- Fees collected at the Animal Shelter and processing, per diem, and jail bond fees collected at the Jail were not turned over to the County Treasurer for deposit in a timely manner. Kentucky Governor's Office for Local Development requires money collected be deposited daily. Money was turned over to the County Treasurer by the Animal Shelter every two to four weeks and by the Jail every two to eight weeks.
- The manual receipt tickets issued by the Jail for processing, per diem, and jail bond fees were not prenumbered.
- The Animal Shelter did not issue prenumbered receipt tickets for all fees collected.
- A log was not maintained of the amounts received from the Transfer Station. Therefore, due to the way prenumbered receipt tickets were filed, the fees collected per prenumbered receipt tickets cannot be traced to the deposit or the receipts ledger.

We recommend the fiscal court strengthen internal control over receipts of decentralized locations by requiring all locations to turn fees collected over to the County Treasurer daily, requiring all locations to issue prenumbered receipt tickets for all fees collected, and maintaining a log of amounts received from the Transfer Station.

County Judge/Executive Johnny Hobdy's Response:

None

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

The Honorable Johnny Hobdy, Allen County Judge/Executive Members of the Allen County Fiscal Court

Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of Financial Statements Performed In Accordance With Government Auditing Standards

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Allen County, Kentucky, as of and for the year ended June 30, 2004, which collectively comprise the County's basic financial statements, as listed in the table of contents and have issued our report thereon dated January 19, 2006. Allen County presents its financial statements on the modified cash basis of accounting which is a comprehensive basis of accounting other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered Allen County's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinions on the financial statements and not to provide an opinion on the internal control over financial reporting. However, we noted a certain matter involving the internal control over financial reporting and its operation that we consider to be a reportable condition. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect Allen County's ability to record, process, summarize, and report financial data consistent with the assertions of management in the financial statements. A reportable condition is described in the comments and recommendations.

Fiscal Court Should Strengthen Internal Controls Over Receipts Of Decentralized Locations

A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, we do not consider the reportable condition described above to be a material weakness.



Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of Financial Statements Performed In Accordance With Government Auditing Standards (Continued)

Compliance And Other Matters

As part of obtaining reasonable assurance about whether Allen County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under <u>Government Auditing Standards</u> and which are described in the comments and recommendations.

- Fiscal Court Should Amend Budget For The Expenditure Of Unanticipated Revenues In A Timely Manner
- Fiscal Court Should Fix Compensation For All County Employees

This report is intended solely for the information and use of management and the Kentucky Governor's Office for Local Development and is not intended to be and should not be used by anyone other than the specified parties.

Respectfully submitted,

Crit Luallen

Auditor of Public Accounts

Audit fieldwork completed - January 19, 2006

CERTIFICATION OF COMPLIANCE - LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM

ALLEN COUNTY FISCAL COURT

For The Fiscal Year Ended June 30, 2004

CERTIFICATION OF COMPLIANCE

LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM

ALLEN COUNTY FISCAL COURT

For The Fiscal Year Ended June 30, 2004

The Allen County Fiscal Court hereby certifies that assistance received from the Local Government Economic Assistance Program was expended for the purpose intended as dictated by the applicable Kentucky Revised Statutes.

County Judge/Executive

County Treasurer